DEVELOPMENT ASSESSMENT REPORT			
	MOD/2022/0450		
	2C Gladstone Street NEWTOWN		
•	.55 Modification to DA/2021/1188, modifications include		
	changes to basement, unit layouts, commercial floor areas,		
	inishes and detailing of services to roof.		
	nber 2022		
Applicant Samcour	-		
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Number of Submissions Six (total			
Value of works \$6,000,0	00		
Reason for determination Variation	s exceed 10%		
at Planning Panel			
Main Issues • Not s	ubstantially the same development		
Contr	ary to the objectives of Zone E3 – Productivity Support		
Contr	ary to Section 4.4 Floor space ratio development		
stand	•		
Interr	 Internal amenity of commercial spaces 		
Recommendation Refusal			
Attachment A Reasons	for refusal		
Attachment B Plans of	Plans of proposed development		
	Architectural excellence & design review panel meeting minutes		
	& recommendations		
Attachment D Condition	Conditions of consent in the event of approval		
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LOCALITY MAP			
Subject	Objectors N		
Site			
Site			
	Supporters		

1. Executive Summary

This report is an assessment of the application submitted to Council to modify DA/2021/1188 under Section 4.55(2) of *Environmental Planning and Assessment Act 1979 (EPA Act 19179)*. Modifications include changes to the basement, unit layouts, commercial floor areas, material finishes and detailing of services to roof at 2C Gladstone Street Newtown.

The application was notified to surrounding properties at lodgement and five submissions were received. Amended plans were submitted which were inconsistent with Councils request for information and upon renotification on one submission was received.

The main issues that have arisen during the assessment of the application include:

- Substantially the same development
- Contrary to the objectives of Zone E3 Productivity Support of *IWLEP 2022*
- Contrary Section 4.4 (Floor space ratio) development standard of *IWLEP 2022*
- Internal amenity of commercial spaces

Given the above fundamental issues, during the assessment of the application Council requested the applicant to withdraw this application, however, amended plans have been submitted which are the subject of this report.

The non-compliances are unacceptable and therefore the application is recommended for refusal.

2. Proposal

The application seeks development consent under Section 4.55(2) of *EPA Act 19179* to modify DA/2021/1188 dated 14 June 2022, which approved the construction of a mixed-use development consisting of 1 level of basement carparking, office premises and 12 residential apartments above.

Specifically, the following modifications are proposed:

- The conversion and reconfiguration of the mezzanine level to a full first floor level through infill of a void to provide an additional 422.04sqm of commercial space.
- Basement reconfiguration including deletion of mail room, new storage area, and a reduction in car parking from 31 to 30 spaces, resulting in a loss of commercial GFA.
- Modification to the eastern and western building setbacks by extending the external wall 300mm closer to the property boundaries.
- Unit 305 reconfigured from a 1 bed unit to 2-bedroom unit and minor internal reconfigurations to all other apartments.
- Unit 303 changed to an adaptable unit.
- Level 2 and 3 service room removed and replaced with a small landscaped area and void space.
- Fire stair relocated to northern side of fire stair shaft.

- Elevations and glazing updated to reflect the proposed level 1 and glazing updated to reflect apartment reconfigurations.
- Provision of hit and miss brick work between communal open space and apartments U206, U207 and U305.
- Provision of three street trees and modified awning dimensions along Gladstone Street
- Roof top to include the provision of solar panels, door hatch, skylights, and 'screening' balustrade.

3. Site Description

The subject site is located on the southern side of Gladstone Street, between Phillip Lane and Wilford Street. The site consists of one allotment and is generally triangular shaped with a total area of 1,320sqm.

The site has a frontage to Gladstone Street of 39.7m and a secondary frontage of approximate 39.9m to Phillip Lane.

The site supports a single storey brick building. Adjoining properties to the east of the site consist of two storey townhouses/terraces and a recently constructed four storey mixed use development. Located to the west and south of the site on the opposite side of Phillip Lane are a series of single and two storey dwelling houses, which address Phillip Street as the primary frontage. These houses each have rear lane access to Phillip Lane.

The subject site is not listed as a heritage item or within a heritage conservation area. The property is however within proximity to the Cragos Flour Mills site, which is identified as a local heritage item (item no. 11321).

The following trees are located on the site and within the vicinity.

- 2 x Jacaranda mimosifolia (Jacaranda) are located within the front setback
- 1 x Callistemon viminalis (Weeping Bottlebrush) is located within the front setback of the property
- 1 x Celtis sp. (Hackberry) is located within the front setback of the property
- 1 x Viburnun sp. (Viburnum) is located within the front setback of the property
- 2 x Casuarina glauca (Swamp Oak) is located within the front setback of the property
- 1 x Triadica sebifera (Chinese Tallow) within the rear setback of a neighbouring property at 27 or 29 Phillip St.

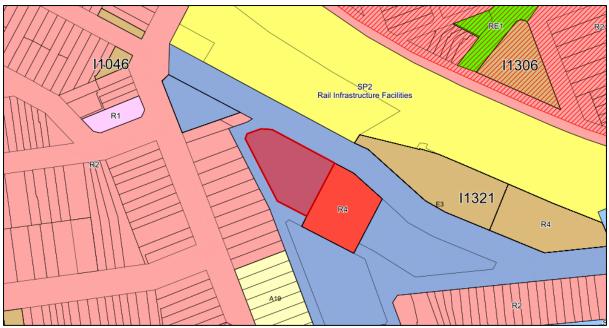


Figure 2: Zoning Map of the subject site (highlighted red).



Figure 3: Subject site as viewed from Gladstone Street.

4. Background

4(a) Site history

The following application outlines the relevant development history of the subject site and any relevant applications on surrounding properties.

Subject Site

Application	Proposal	Decision & Date
DA/2021/1188	Construction of a mixed use development consisting of 1 level of basement carparking, office premises and 12 residential apartments above.	LPP Approved – 14/06/2022
REV/2020/0009	S8.2 Review of DA201900038 for alterations and additions to existing building and use as an artisan food and drinks premises.	Withdrawn – 11/05/2020
DA201900038	To demolish part of the premises and carry out ground and first floor alterations and additions to the building and use the premises as a brewery and restaurant operating 7:00am to 10:00pm daily	LPP Refused – 22/11/2019 LEC Consent Order with Amended Plan– 17/12/2020
DA201600628	To demolish existing structures, subdivide the site into 16 allotments and construct 16 individual shop top houses above basement parking	LPP Refused – 05/05/2017. LEC Dismissed – 21/8/2018
DA201500708	To demolish the existing industrial buildings on the site and construct a mixed use development comprising 1x 4 storey building containing commercial premises,15 apartments (3x studio, 9x 1 bed and 3x 2 bed) and parking spaces within a basement; 11x 3-4 storey townhouses comprising live/ work units (8x 2 bed, 3x 3 bed); and the removal of 3 trees, replacement plantings and associated landscaping	Withdrawn – 11/07/2016
PDA201500079	Demolish existing improvements and construct a 4- storey mixed use development containing 3 ground floor commercial tenancies, 11 live/work units and 26 dwellings with car parking	Advice Issued – 8/09/2015

Surrounding properties

Application	Proposal	Decision & Date
2A Gladstone	S4.56 Application to DA201900242. Modification	Approved -
Street, Newtown -	involves various internal and external changes.	27/05/2021
MOD/2021/0059		
2A Gladstone	'Amending' DA to DA201900242. Amendments include	LEC Dismissed -
Street, Newtown -	internal and external design changes and, changes of	18/02/2021
DA/2020/0366	DA/2020/0366 commercial uses to residential.	
2A Gladstone	Demolition of existing buildings on the site.	LEC Approved -
Street, Newtown -	Construction of a 5 storey mixed use development	08/04/2020
DA201900242	comprising creative use tenancies and 40 dwellings,	
	with associated basement parking	

4(b) Application history

The following table outlines the relevant histor	v of the subject application.
	<i>y</i>

Date	Milestones
21 February 2023	Architectural Excellence & Design Review Panel held.
27 March 2023	Council issued a letter recommending withdrawal of the application based on
	the following issues:
	Not substantially the same development
	Consistency with zone objectives
26 April 2023	The applicant advised they wish to proceed to determination with a recommendation for refusal, and Council finalised a report for the Inner West Local Planning Panel which was on the agenda for the 13 June 2023 Panel meeting.
25 May 2023	The applicant requested the opportunity to submit amended plans to respond to the withdrawal letter with a key change being the deletion of the additional residential component proposed on level 1 and the retention of the approved void/mezzanine space. Council agreed to consider amended plans.
14 June 2023	 Amended plans were submitted via the NSW Planning Portal which included: Updated architectural plans Updated schedule of amendments Updated ADC design chiestive and design criteria
22 June 2023	Updated ADG design objective and design criteria Amended plan fee was paid.
29 June 2023	Council reviewed the amended plans and advised via phone call that the proposed amendments were not consistent with what had previously been discussed (most notably the retention of the void space which was now proposed to be replaced with a full floor of commercial space) and did not resolve a number of significant issues as outlined throughout this report and would unlikely be supported.
04 July 2023	In an attempt to address Council's concerns, draft sketches and calculations were provided via email demonstrating that approximately 50% of the void space (~200sqm) would need to be infilled as commercial floor space to offset the additional residential floor space on the upper levels to ensure compliance with Section 6.22(3)(c) of the <i>IWLEP 2022</i> . The draft scheme still resulted in a further substantial breach of the floor space ratio development standard.
12 July 2023	Council advised the applicant via phone call and email that the amended scheme cannot be supported in principle. The submitted amended plans did not address some of the significant issues of the original design, were not consistent with what was discussed prior to the application for amendment, would not alter the recommendation for refusal, were not consistent with the modified development originally proposed.
	Council advised the applicant that the amended plans were rejected in accordance with Section 113(4) of the <i>Environmental Planning and Assessment Regulation 2021</i> and the application will be determined based on the originally submitted plans. Given that the amended plans were not supported in principle and would require renotification/re-referrals (which had not yet occurred), Council was in a position to provide a refund of the amended plan fee, and avoid incurring further fees such as the renotification fees.
21 July 2023	A Refund memo for the amended plan fee was generated and approved by the Manager.

04 August 2023	Councils Finance Reporting team attempted to contact applicant for bank
details to process refund however bank details withheld by applicar	
04 August 2023	The applicant submitted a legal advice prepared by Mills Oakley that Council
	is required to prepare their assessment report on the amended scheme
	submitted via the Planning Portal 14 June 2023.
08 August 2023	The Inner West Local Planning Panel was held. The Panel determined that this
	item will be deferred and will not be considered until the Panel receives an
assessment report based on the amended scheme submitted in accord	
with regulation 113 of the Environmental Planning and Assessment Regu	
	2021, in accordance with the applicant's legal advice.
18 September	The applicant paid the renotification fee.
2023	
27 September	The amended plans were renotified.
2023 – 11 October	
2023	

5. Assessment

The following is a summary of the assessment of the application in accordance with Section 4.15 and 4.55(2) of the *EPA Act 1979*.

5(a)(i) Section 4.55(2)

Section 4.55(2) of the *EPA Act 1979* allows a consent authority to modify a development consent granted by it, if:

- (a) it is satisfied that the development to which the consent as modified relates is substantially the same development as the development for which consent was originally granted and before that consent as originally granted was modified (if at all), and
- (b) it has consulted with the relevant Minister, public authority or approval body (within the meaning of Division 4.8) in respect of a condition imposed as a requirement of a concurrence to the consent or in accordance with the general terms of an approval proposed to be granted by the approval body and that Minister, authority or body has not, within 21 days after being consulted, objected to the modification of that consent, and
- (c) it has notified the application in accordance with—
 - *(i)* the regulations, if the regulations so require, or
 - (ii) a development control plan, if the consent authority is a council that has made a development control plan that requires the notification or advertising of applications for modification of a development consent, and
- (d) it has considered any submissions made concerning the proposed modification within the period prescribed by the regulations or provided by the development control plan, as the case may be.

In considering whether the development as modified is substantially the same as that for which consent was granted, an assessment against relevant case law has been undertaken, particularly the authority in *Moto Projects (No 2) v North Sydney Council [1999] NSWLEC 280,* which deals with taking both a qualitative and quantitative approach to addressing the 'Substantially the same' test of Section 4.55.

A summary of the modifications comparing the approved development and the proposed modification is provided below:

Aspect of the development	Approved development	Modified development (key changes underlined)
Basement	 31 parking spaces 1 motorcycle spaces 12 bicycle spaces Waste, plant and storage rooms File and mail room (commercial GFA) 	 <u>30 parking spaces</u> 1 motorcycle spaces 12 bicycle spaces Waste, plant and storage rooms <u>File and mail room deleted</u>
Ground floor	Commercial space with 53% containing double floor to ceiling heights of 6.2m	 Commercial space <u>Double floor to ceiling height</u> <u>commercial space deleted</u>
Level 1	 Commercial space in the form of a mezzanine. Void space servicing the level below 	 <u>Commercial space</u> (increased by 422.04sqm) <u>Void space deleted</u>
Level 2	 7 apartments 1 x 1 bed 5 x 2 bed 1 x 3 bed Communal open space 	 7 apartments 1 x 1 bed 5 x 2 bed 1 x 3 bed Communal open space
Level 3	 5 apartments 1 x 1 bed 3 x 2 bed 1 x 3 bed 	 5 apartments <u>4 x 2 bed</u> 1 x 3 bed
Roof	Plant area	 Plant area <u>Screening</u> <u>Solar PV panels</u>
GFA / FSR	2,702.5sqm or 2.04:1 (36.49% variation)	3,124.54sqm or 2.37:1 (57.8% variation from the development standard)
Residential GFA Non-residential GFA	1,081.1sqm (40% of GFA) 1,621.4sqm (60% of GFA)	1,182.26sqm (37.84% of GFA) 1,942.28sqm (62.16% of GFA)

Deletion of the void/double height commercial space

The proposed modifications relate to numerous internal and external changes to the approved building, with the built form remaining largely unchanged and the proposed modifications taking place within the envelope of the previously approved building. Despite this, a key aspect

of the approved development is the double height non-residential space on the ground floor (53% of the ground floor area).

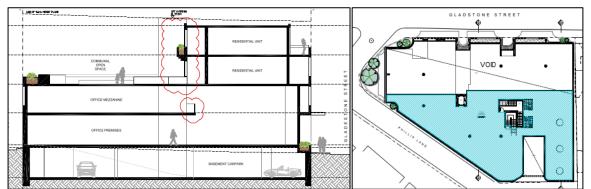


Figure 4: Approved plans – cross section and mezzanine/level 1 (GFA highlighted in blue)

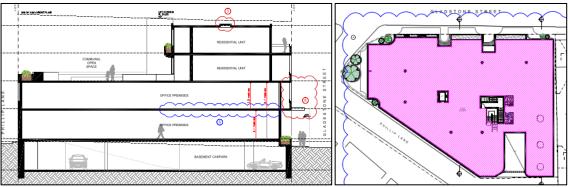


Figure 6: Revised plans – cross section and mezzanine/level 1 (GFA highlighted in pink)

As illustrated above, the infilling of the void space results in the loss of the double height (approximately 6.2m) component of the commercial space. The double height commercial space was an important element of the original proposal as it enabled functionality and flexibility for future uses by providing an internal height that could accommodate a mix of medium to large format businesses and emerging light industries in accordance with the E3 zone objectives, discussed further below.

The modified proposal results in the entirety of the commercial space having floor to ceiling heights of 3.1m on the ground floor and 2.8m on the first floor which fails to achieve the minimum 3.3m ceiling height requirement of the Apartment Design Guide and significantly limits the nature of businesses capable of operating at the site. It appears an intent of the additional commercial floorspace is to offset the increase in apartment sizes whilst maintaining compliance with Section 6.22 of the *IWLEP 2022*, which requires not less than 60% of the total gross floor area being used for non-residential purposes.

Furthermore, the infill of the void results in a floor depth of up to 29m which is detrimental to amenity and viability of both the ground floor and first floor commercial spaces. As such, it is considered that this modification changes a significant material feature and essential component of the original consent and if proposed as part of the originally approved DA would likely have resulted in a refusal.

Non-compliance with zone objectives

As mentioned above, the modified proposal results in floor plates and internal heights which are not considered to satisfy the following key objective of the E3 Productivity Support Zone:

• To facilitate development that has suitable floorplates, internal height and flexible spaces that accommodate a mix of medium to large format businesses.

The base consent approved office premises which will be utilised for creative purposes in accordance with Section 6.21 of the *IWLEP 2022* by way of condition of consent. Whilst this use is permissible, the broader intention and objectives of the E3 zone are to provide for a diversity of land uses such as those not suitable in other employment zones, emerging light industries, and creative uses, to sell goods of a large size, weight or quantity or to sell goods manufactured on-site.

As such, the internal reconfiguration and reduction in floor to ceiling heights results in a development that no longer achieves the following objectives of the zone:

- To provide a range of facilities and services, light industries, warehouses and offices.
- To provide for land uses that meet the needs of the community, businesses and industries but that are not suited to locations in other employment zones.
- To provide opportunities for new and emerging light industries.
- To enable other land uses that provide facilities and services to meet the day to day needs of workers, to sell goods of a large size, weight or quantity or to sell goods manufactured on-site.

The approved internal configuration of the commercial spaces (including the double height ceiling) ensured that the site was capable of achieving all of the objectives of the zone. By contrast, the modified proposal results in floor plates and internal heights which significantly reduce the functionality and flexibility of future uses.

As discussed further in this report, the proposed modification results in non-compliance with the zone objectives, and if proposed as part of the originally DA would likely have resulted in a refusal.

Floor Space Ratio

The proposed modification will increase the total gross floor area of the proposed development by 422.04sqm from 2,702.5sqm to 3,107.5sqm with a resultant increase in the floor space ratio (FSR) from 2.04:1 to 2.37:1. The new FSR further exceeds the maximum permissible FSR under Section 4.4 of *IWLEP 2022* by 57.8% (21.31% greater than previously approved).

As discussed further in this report, the proposed modification results in a significant noncompliance to the development standard, and if proposed as part of the originally DA would likely have resulted in a refusal. Given the above, the application has not demonstrated a quantitative and qualitative appreciation of the development in its proper context, including the circumstances in which the development consent and Section 4.6 variations were granted. As such, the proposal as modified is not considered substantially the same development as the development for which consent was originally granted and accordingly is recommended for refusal.

Notwithstanding the above:

- The relevant approval bodies were consulted, and any response considered.
- The application was notified to persons who made a submission against the original application sought to be modified.
- Submissions received have been considered.

5(a)(ii) Section 4.55(3) Assessment

In consideration of Section 4.55(3) of the *EPA Act 1979* in relation to the determination of the original application, the Inner West Local Planning Panel in making its decision concluded that the development was acceptable for the following reasons:

- The proposal generally complies with the aims, objectives and design parameters contained in Marrickville Local Environmental Plan 2011 and Marrickville Development Control Plan 2011.
- The development will not result in any significant impacts on the amenity of the adjoining premises/properties and the streetscape and is considered to be in the public interest.
- The application is considered suitable for approval subject to the imposition of appropriate conditions.

It is considered that the modified proposal has failed to take into account those reasons that the original development consent was granted, in particular the proposed modification fails to comply with the objectives of the relevant LEP, the FSR development standard and floor to ceiling heights required for the non-residential component of the building.

5(b) Environmental Planning Instruments

The application has been assessed against the relevant Environmental Planning Instruments listed below:

- State Environmental Planning Policy (Resilience and Hazards) 2021
- State Environmental Planning Policy No. 65—Design Quality of Residential Apartment Development
- State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004
- State Environmental Planning Policy (Transport and Infrastructure) 2021
- State Environmental Planning Policy (Biodiversity and Conservation) 2021

The following provides further discussion of the relevant issues:

5(b)(i) State Environmental Planning Policy (Resilience and Hazards) 2021

Chapter 4 Remediation of land

Section 4.6(1) of the SEPP requires the consent authority not consent to the carrying out of any development on land unless:

(a) it has considered whether the land is contaminated, and
(b) if the land is contaminated, it is satisfied that the land is suitable in its contaminated state (or will be suitable, after remediation) for the purpose for which the development is proposed to be carried out, and

(c) if the land requires remediation to be made suitable for the purpose for which the development is proposed to be carried out, it is satisfied that the land will be remediated before the land is used for that purpose.

It was determined in the base consent that the consent authority can be satisfied that the land will be suitable for the proposed use and that the land can be remediated in accordance with the RAP. The modified development does not alter compliance with this Section, and in the event of approval, the existing conditions of consent relating to site remediation would remain.

5(b)(ii) State Environmental Planning Policy No 65 - Design Quality of Residential Apartment Development

The development is subject to the requirements of State Environmental Planning Policy No. 65 – Design Quality of Residential Apartment Development (SEPP 65). SEPP 65 prescribes nine design quality principles to guide the design of residential apartment development and to assist in assessing such developments. The principles relate to key design issues including context and neighbourhood character, built form and scale, density, sustainability, landscape, amenity, safety, housing diversity and social interaction and aesthetics.

A statement from a qualified Architect was submitted with the application verifying that they designed, or directed the design of, the development.

Apartment Design Guide

The Apartment Design Guide (ADG) contains objectives, design criteria and design guidelines for residential apartment development. In accordance with Section 6A of the SEPP, certain requirements contained within MDCP 2011 do not apply. In this regard, the objectives, design criteria and design guidelines set out in Parts 3 and 4 of the ADG prevail.

The following provides further discussion of the relevant issues:

Communal and Open Space

The ADG prescribes the following requirements for communal and open space:

- Communal open space has a minimum area equal to 25% of the site.
- Developments achieve a minimum of 50% direct sunlight to the principal usable part of the communal open space for a minimum of 2 hours between 9 am and 3 pm on 21 June (mid-winter).

Comment: The proposal makes no changes to the approved communal open space.

Deep Soil Zones

The ADG prescribes the following minimum requirements for deep soil zones:

Site Area	Minimum Dimensions	Deep Soil Zone (% of site area)
Less than 650m ²	-	
650m ² - 1,500m ²	3m	
Greater than 1,500m ²	6m	7%
Greater than 1,500m ² with significant existing tree cover	6m	

Comment: The proposal makes no changes to the approved deep soil zones.

Visual Privacy/Building Separation

The ADG prescribes the following minimum required separation distances from buildings to the side and rear boundaries:

Building Height	Habitable balconies	rooms	and	Non-habitable rooms
Up to 12 metres (4 storeys)	6 metres			3 metres

Under section 2F of the ADG where a site is at the boundary between a change in zone from apartment buildings to a lower density area the building setback from the boundary is to be increased by 3m. In this instance, the southern and western boundaries of the site is adjoining the R2 Low Density Residential Zone, which forms residential properties to Philip Street.

Comment: The modified proposal largely maintains the approved built form and visual privacy outcomes. The following amendments are considered acceptable as follows:

• The generally minor modifications to the building setbacks and form do not alter any of the balcony setbacks, and as such the modified proposal does not alter the approved building separation.

- The south-western highlight window which services a bedroom in unit 207 has been relocated approximately 800mm closer to Philip Lane. It is considered to result in a similar visual privacy outcome as approved. In addition, the window services a low use room (bedroom) and has a sill height of 1.8m which would limit any overlooking. Further a highlight window has been deleted from the bathroom of this apartment which will improve the perception of overlooking.
- Whilst the building line of apartments 206, 207, 305 moves close to Philip Lane, the apartments maintain the existing balcony setbacks and introduces hit and miss brick walls to provide screening to apartments 206 and 207 and as such will result in a comparable visual and acoustic privacy outcome as the approved development.

Solar and Daylight Access

The ADG prescribes the following requirements for solar and daylight access:

- Living rooms and private open spaces of at least 70% of apartments in a building receive a minimum of 2 hours direct sunlight between 9.00am and 3.00pm at mid-winter.
- A maximum of 15% of apartments in a building receive no direct sunlight between 9.00am and 3.00pm at mid-winter.

Comment: The modified apartments layout complies with the above requirements.

Natural Ventilation

The ADG prescribes the following requirements for natural ventilation:

- At least 60% of apartments are naturally cross ventilated in the first 9 storeys of the building. Apartments at 10 storeys or greater are deemed to be cross ventilated only if any enclosure of the balconies at these levels allows adequate natural ventilation and cannot be fully enclosed.
- Overall depth of a cross-over or cross-through apartment does not exceed 18 metres, measured glass line to glass line.

Comment: The proposal makes no changes to the approved number of naturally cross ventilated apartments. Additionally, the overall depth of each unit does not exceed 18 metres.

Ceiling Heights

The ADG prescribes the following minimum ceiling heights:

Minimum Ceiling Height		
Habitable Rooms	2.7 metres	
Non-Habitable	2.4 metres	
For 2 storey apartments	2.7 metres for main living area floor	
	2.4 metres for second floor, where its area	
	does not exceed 50% of the apartment	
	area	
If located in mixed used area	3.3 for ground and first floor to promote	
	future flexibility of use	

Comment: The modified proposal does not comply with the above requirements with ground and first floor ceiling heights of 3.1m and 2.8m respectively. Whilst the floor levels remain unaltered by this proposal, the infilling of the void space results in non-compliant ceiling heights for the ground and first floors. As discussed further within this report, it is considered that the proposed ceiling heights may be restrictive for the types of future uses and undermine the employment focus of the zone.

Notwithstanding, the commercial tenancies would result in poor amenity due to their apparent depth and limited access to natural light and ventilation.

Given the above, the proposal is not considered to achieve the objectives 4C1 and 4C-3 contained in the ADG.

Apartment Size

The ADG prescribes the following minimum apartment sizes:

Apartment Type	Minimum Internal Area
Studio apartments	35m ²
1 Bedroom apartments	50m ²
2 Bedroom apartments	70m ²
3 Bedroom apartments	90m ²

<u>Note</u>: The minimum internal areas include only one bathroom. Additional bathrooms increase the minimum internal area by 5m² each. A fourth bedroom and further additional bedrooms increase the minimum internal area by 12m² each.

Apartment Layout

The ADG prescribes the following requirements for apartment layout requirements:

- Every habitable room must have a window in an external wall with a total minimum glass area of not less than 10% of the floor area of the room. Daylight and air may not be borrowed from other rooms.
- Habitable room depths are limited to a maximum of 2.5 x the ceiling height.

- In open plan layouts (where the living, dining and kitchen are combined) the maximum habitable room depth is 8 metres from a window.
- Master bedrooms have a minimum area of 10m² and other bedrooms 9m² (excluding wardrobe space).
- Bedrooms have a minimum dimension of 3 metres (excluding wardrobe space).
 - Living rooms or combined living/dining rooms have a minimum width of:
 - 3.6 metres for studio and 1 bedroom apartments.
 - 4 metres for 2 and 3 bedroom apartments.
- The width of cross-over or cross-through apartments are at least 4 metres internally to avoid deep narrow apartment layouts.

Comment: The modified apartments layout complies with the above requirements.

Private Open Space and Balconies

The ADG prescribes the following sizes for primary balconies of apartments:

Dwelling Type	Minimum Area	Minimum Depth
Studio apartments	4m ²	-
1 Bedroom apartments	8m ²	2 metres
2 Bedroom apartments	10m ²	2 metres
3+ Bedroom apartments	12m ²	2.4 metres

<u>Note</u>: The minimum balcony depth to be counted as contributing to the balcony area is 1 metres.

The ADG also prescribes for apartments at ground level or on a podium or similar structure, a private open space is provided instead of a balcony. It must have a minimum area of $15m^2$ and a minimum depth of 3 metres.

Comment: The modified apartment private open space and balconies comply with the above requirements.

Common Circulation and Spaces

The ADG prescribes the following requirements for common circulation and spaces:

- The maximum number of apartments off a circulation core on a single level is 8.
- For buildings of 10 storeys and over, the maximum number of apartments sharing a single lift is 40.
- Daylight and natural ventilation should be provided to all common circulation spaces that are above ground
- Windows should be provided in common circulation spaces and should be adjacent to the stair or lift core or at the ends of corridors

Comment: The proposal makes no changes to the approved number of apartments off a circulation core.

<u>Storage</u>

The ADG prescribes the following storage requirements in addition to storage in kitchen, bathrooms and bedrooms:

Apartment Type	Minimum Internal Area
1 Bedroom apartments	6m ³
2 Bedroom apartments	8m ³
3+ Bedroom apartments	10m ³

Note: At least 50% of the required storage is to be located within the apartment.

Comment: The modified apartment layout remains compliant with the above requirements. Adequate storage is provided for the amended 2 bed apartment 305.

Having regard to the above, whilst the proposal maintains adequate amenity for the residential component of the development, the modifications severely comprise the functionality of the commercial component which was intended for light industrial uses and creative industries. The constrained floor plate with sub optimal floor to ceiling heights restricts the ability to enable land uses which meet the requirements of the planning controls applicable to the site.

5(b)(iii) State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004

An updated BASIX Certificate was submitted with the application.

5(b)(iv) State Environmental Planning Policy (Transport and Infrastructure) 2021

Chapter 2 Infrastructure

Development in, above, below or adjacent to rail corridors and interim rail corridors

The proposed development has been referred to the rail authority in accordance with Section 2.99 of *SEPP (Transport and Infrastructure)* 2021.

Transport for NSW (Sydney Trains) has granted concurrence to the modification application and no new conditions are required in this regard.

Impact of rail noise or vibration on non-rail development

The modified development does not alter compliance with this Section, and in the event of approval, the existing conditions of consent would remain.

5(b)(v) State Environmental Planning Policy (Biodiversity and Conservation) 2021

Chapter 2 Vegetation in non-rural areas

The modified development does not alter compliance with this Chapter, and in the event of approval, the existing conditions of consent relating to tree removal and protection would remain.

5(b)(vi) Inner West Local Environmental Plan 2022 (IWLEP 2022)

The application was assessed against the following relevant sections of the *Inner West Local Environmental Plan 2022 (IWLEP 2022)*.

Control	Proposed	Compliance
Section 1.2 Aims of Plan	As detailed further within this report, the proposal is not consistent with the following relevant aims:	No
	 (aa) The proposal does not satisfactorily protect and promote the use and development of land for arts and cultural activity, including music and other performance arts, (e) The proposal does not satisfactorily facilitate economic growth and employment opportunities within Inner West, 	
	 (i) The proposal does not satisfactorily prevent adverse social, economic and environmental impacts, including cumulative impacts. 	

Part 1 – Preliminary

Part 2 – Permitted of prohibited development

Zone Objectives	Proposed	Permissible with consent?
Section 2.3 Zone objectives and Land Use Table	Refer to discussion below.	No
E3 - Productivity Services		

The site is zoned E3 - Productivity Services under the *IWLEP 2022*. The development application was approved as a 'mixed use development' which comprised of *office premises* and a *residential flat building*.

- **Office premises** are permitted with consent in the E3 Productivity Services zone only where they satisfy the provisions of CI6.21 of IWLEP 2011.
- **Residential flat building** of which the parent term **residential accommodation** is listed as a prohibited land use in the E3 Productivity Services zone. However Section 6.22 in *IWLEP 2022* (formally Clause 6.13 of *MLEP 2011*) permits **residential flat buildings** in certain circumstances.

As mentioned under Section 5(a) of this report, the modified proposal results in floor plates and internal heights which are not considered to satisfy the following key objective of the E3 Productivity Support Zone and furthermore erodes the broader consistency with the zone objectives:

• To facilitate development that has suitable floorplates, internal height and flexible spaces that accommodate a mix of medium to large format businesses.

Note: The Employment Zones Reform came into force Wednesday 26 April 2023. This means that the previous zone B7 Business Park has been replaced by the equivalent zone E3 Productivity Services.

Control	Proposed	Compliance
Section 2.7 Demolition requires development consent	 The proposal satisfies the section as follows: Demolition works are proposed, which are permissible with consent; and The modified development does not alter compliance with this part and in the event of approval, the existing conditions relating to manage demolition impacts remain. 	Yes, subject to conditions

Part 4 – Principal development standards

Control	Proposed		Compliance
Section 4.3	Maximum	14m	No change
Height of building	Proposed	14.25m (no change)	
	Variation	0.25m or 1.8%	
Section 4.4	Maximum	1.5:1 or 1,980sqm	No
Floor space ratio	Proposed	2.37:1 or 3,124.54sqm	
	Variation	1,144.54.sqm or 57.8%	
Section 4.5	The site area and floor space ratio for the proposal has		Yes
Calculation of floor	been calculated in accordance with the section.		
space ratio and site			
area			
Section 4.6	The proposed modification	is not required to formally	N/A
Exceptions to	submit a written request	to vary a development	
development standards	standard having regard to	the decision within North	
	Sydney Council v Michael	Standley & Associates Pty	
	Ltd [1998] NSWSC 163) t	hat states that Section 96	
	(now Section 4.55) is a:		

"'free-standing provision', meaning that "a modification application may be approved notwithstanding the development would be in breach of an applicable development standard were it the subject of an original development application".	
Notwithstanding, the assessment principles and considerations set out in Section 4.6 of <i>IWLEP 2022</i> are applied as guidance, which is discussed below this table.	

Section 4.6 – Exceptions to Development Standards

Section 4.4 Floor space ratio

As outlined in the table above, the proposal results in a variation to the floor space ratio development standard under Section 4.4 of *IWLEP* 2022 by 57.8% (or 1,144.54.sqm).

It is noted that the base consent was approved with a non-compliant floor space ratio of 2.04:1 (2,702.5qm) or 36.49% exceedance. The modification is seeking a floor space ratio of 2.37:1 (3,124.54sqm) which is a further variation of 21.31% (being an additional 422.04sqm) from the approved development.

Whilst a formal Section 4.6 request is not required, the SEE provides the following justification:

• The variation arises from the infill of the double height void

The applicant's written rationale does not adequately demonstrate compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, or that there are sufficient environmental planning grounds to justify contravening the development standard. An assessment against the following objectives of the development standard and zone is provided below.

The objectives of the E3 Productivity Support zone are reproduced as follows:

- To provide a range of facilities and services, light industries, warehouses and offices.
- To provide for land uses that are compatible with, but do not compete with, land uses in surrounding local and commercial centres.
- To maintain the economic viability of local and commercial centres by limiting certain retail and commercial activity.
- To provide for land uses that meet the needs of the community, businesses and industries but that are not suited to locations in other employment zones.
- To provide opportunities for new and emerging light industries.
- To enable other land uses that provide facilities and services to meet the day to day needs of workers, to sell goods of a large size, weight or quantity or to sell goods manufactured on-site.

- To enhance the visual appearance of the area by ensuring development achieves high architectural, urban design and landscape standards.
- To facilitate development that has suitable floorplates, internal height and flexible spaces that accommodate a mix of medium to large format businesses.

The modified proposal is not considered to satisfy the relevant objectives of the zone as follows:

- The additional GFA results in the loss of the double height commercial space. The loss of the double height commercial space will significantly compromise the functionality and flexibility of the space to accommodate a mix of medium to large format businesses.
- Whilst the floorplate levels remain unaltered by this proposal, the infilling of the void space results in two full floors of commercial area with floor to ceiling heights of 3.1m and 2.8m on the ground and first floor respectively which does not facilitate flexible spaces that accommodate a mix of medium to large format businesses.
- The proposed additional GFA and inappropriate floor to ceiling heights would result in poor amenity to the ground floor and first floor commercial tenancies due to the apparent depth and limited access to natural light and ventilation that arises as a result of filling in an earlier mezzanine and void space.

The objectives of the floor space ratio development standards are reproduced as follows:

- To establish a maximum floor space ratio to enable appropriate development density,
- To ensure development density reflects its locality,
- To provide an appropriate transition between development of different densities,
- To minimise adverse impacts on local amenity,
- To increase the tree canopy and to protect the use and enjoyment of private properties and the public domain.

The modified proposal is not considered to satisfy the above objectives of the development standard as follows:

• Whilst it is acknowledged that the existing development already breaches the maximum FSR, the proposed further non-compliance is significant and results in a variation from the development standard of 57.8% (3,124.54sqm). The variation results in an additional floor which is not appropriate for the existing and future development density of the site and locality as envisioned by *IWLEP 2022*.

Given the above inconsistencies with the objectives of the zone and development standard, the modified development is not in the public interest in accordance with Section 4.6(4)(a)(ii) of the *IWLEP 2022*. Further, the degree of flexibility being sought is not considered appropriate in these circumstances and does not achieve a better planning outcome for the site and undermines the intent of the control.

As such, it is recommended that the application be refused.

Control	Compliance	Compliance
Section 5.10	The subject site is located adjacent to a locally	Yes
Heritage	listed heritage item, namely the 'Cragos Flour Mills	
conservation	site, including interiors' (item no. 11321) under	
	schedule 5 of IWLEP 2022. The modified proposal	
	does not alter compliance with this part.	
Section 5.21	The site is not identified as a flood control lot.	Yes, subject
Flood planning	However, Council's flood maps show that considerable amount of flow adjacent to the site. The modified proposal does not alter compliance with this part, and in the event of approval, the existing conditions of consent relating to flood management would remain.	to condition

Part 5 – Miscellaneous provisions

Part 6 – Additional local provisions

Control	Proposed	Compliance
Section 6.2	The modified proposal does not alter compliance	Yes
Earthworks	with this part.	
Section 6.3	The modified development maintains the use of	Yes
Stormwater	permeable surfaces, includes on site retention as	
Management	an alternative supply and subject to existing	
	conditions would not result in any significant runoff	
	to adjoining properties or the environment.	
Section 6.8	The modified development does not alter	Yes, subject
Development in	compliance with this part and subject to existing	to condition
areas subject to	conditions.	
aircraft noise		
Section 6.21	It was determined in the base consent that the	No
Business and office	consent authority was satisfied that the	
premises in Zones	unspecified office premises will be utilised for	
E3 and E4	creative purposes by way of condition of consent.	
	It is acknowledged the ability to comply with this	
	provisions is eroded by the new floors which have	
	minimal floor to ceiling height, limiting the ability to	
	capture genuine tenancies to facilitate business or	
	office premises that will be used for a creative	
	purpose.	

Section 6.22	The modified proposal satisfies this section as	Complies
Dwellings and	follows:	numerically
residential flat buildings in Zone E3	 The development is part of a mixed-use development that includes office premises which are permitted within the E3 Productivity Support Zone. No part of the proposed ground floor that fronts a street will be used for residential purposes (except for access and parking). 62.16% of the total gross floor area of the building will be used for non-residential purposes. All proposed dwellings are on the same lot of land as the non-residential uses. 	however fails to meet the intent of the zone objectives
	Whilst it Is acknowledged the commercial/residential split complies with the prescribed control. The additional commercial floorspace has been designed to offset the increase in apartment sizes whilst maintaining compliance with Section 6.22 of the <i>IWLEP 2022</i> , which requires not less than 60% of the total gross floor area being used for non-residential purposes. This is turn results in a poor outcomes for the commercial component of the development which is the intended primary land use.	

5(c) Development Control Plans

The application has been assessed and the following provides a summary of the relevant provisions of Marrickville Development Control Plan 2011.

Part 2 – Generic Provisions

Control	Proposed	Compliance
Part 2.5 – Equity of Access and Mobility	The modified development provides four adaptable dwellings. However, the proposed additional adaptable dwelling has not been provided with an accessible car space. Given the application proposes four adaptable dwelling which is above the minimum requirements for adaptable units (being three), a variation to the parking requirements is considered acceptable. If the application were to be recommended for approval, the existing condition would be amended accordingly.	Yes, subject to conditions

Part 2.6 – Acoustic and Visual Privacy	The modified development satisfies the acoustic and visual privacy provisions contained in MDCP 2011 in that: <i>Residential</i>	Yes
	As discussed earlier in this report, the proposed development is considered to maintain a similar level of visual and acoustic privacy as approved to future occupants and adjoining properties. The proposal is considered to satisfy the relevant objectives and controls contained in Part 2.6.	
	Commercial	
	 The use of the commercial tenancies remains subject to a separate application. Notwithstanding, the commercial tenancies are sufficiently separated from adjoining sites to provide an acceptable level of visual and acoustic privacy; and An Acoustic Report was submitted with the application and concluded the proposal will comply with the relevant noise emission criteria. 	
Part 2.7 – Solar Access and Overshadowing	The modified proposal will have a satisfactory impact on solar access and overshadowing to the surrounds as the development largely maintains the approved built form with the amendments increasing the setbacks to the east and west by 300mm. As such, the modified development does not substantially alter any of the approved outcomes, and the modified proposal is considered acceptable in accordance with Part 2.7 of the MDCP 2011.	Yes
Part 2.9 – Community Safety	The proposed modified development does not seek to alter any of the approved outcomes.	Yes
Part 2.10 – Parking	Refer to discussion below.	Yes, subject to condition
Part 2.18 – Landscaping and Open Spaces	The proposed modified development does not seek to alter any of the approved outcomes with respect to landscaping and open space.	Yes
Part 2.20 – Tree Management	The proposed modified development does not seek to alter any of the approved outcomes with respect to tree management. Existing conditions would remain on any consent granted.	Yes, subject to conditions

Part 2.21 – Site	• The application was accompanied by an updated	Yes, subject
Facilities and	waste management plan in accordance with the Part;	to conditions
Waste	and	
Management	• Existing conditions would remain on the consent in the	
	event of an approval.	
Part 2.25 –	The proposed modified development does not seek to	Yes, subject
Stormwater	alter any of the approved outcomes with respect to	to conditions
Management	stormwater management. Existing conditions would	
	remain on any consent granted.	

(i) <u>Part 2.10 – Parking</u>

The site is identified within 'Parking Area 1' (most constrained) under Part 2.10 in MDCP 2011. The following table summarises the car, bicycle, and motorcycle parking requirements for the development:

Component	Control	Required	Proposed	Complies
Car Parking				
Resident Car	0.4 car parking	1 x 1 bed units		
Parking – non	spaces per 1	= 0.4 spaces		
adaptable	bedroom unit			
units	0.8 car parking	5 x 2 bed unit		
	spaces per 2	= 4.0 spaces	7 spaces	Yes
	bedroom unit			
	1.1 car parking	2 x 3 bed unit		
	spaces per 3	= 2.2 spaces		
	bedroom unit			
Resident Car	1 mobility car	4 x adaptable		
Parking –	parking space per 1	units = 4 mobility	3 spaces	No
adaptable	adaptable unit	spaces	J Spaces	NO
units				
Residential	Total	11 spaces	10 spaces	No
Office	1 per 100sqm GFA	19.4 spaces	20 spaces	
premises	for staff and visitors		(including 2	Yes
			accessible)	
Bicycle Parking	9			
Resident	1 bicycle parking	12 units		
Bicycle	space per 2 units	=6 spaces	8 spaces	Yes
Parking				
Office Bicycle	1 bicycle parking	9.7 spaces	12 spaces	Yes
Parking	space per 200sqm		12 304003	103
Motorcycle Par	king			
Motorcycle	5% of the total car	30 car parking		
Parking	parking requirement	spaces required	1 space	No
		= 1.5 spaces		

As noted above, while the application provides a compliant scheme in terms of the total number of residential and commercial parking spaces, there is a shortfall of one motorcycle space and one residential accessible space.

The original proposal complied with the minimum requirement for accessible parking (being one accessible parking space for every adaptable dwelling) and no justification has been provided for the shortfall. However, the modified application proposes an additional adaptable dwelling which is in excess of the minimum requirements. As such a variation to the parking requirements is considered acceptable in this circumstance.

Given the above, the proposed car parking and bicycle parking is considered acceptable with regard to Part 2.10 of MDCP 2011. In the event of approval, Condition 16 is to be amended to reflect the amended number of car spaces and motorcycle shortfall.

Part 5 – 0	Commercial	and N	lixed L	Jse De	evelopm	ent
					•	

Control	Assessment				Compliance
5.13– Building Form	does not comp assessment of the relevant pr matters have be • O1: The density desired • C1: The FSR sta • O11: T adequat commen and nat • O12: The use of commen	ly with the FSR the proposal h ovisions under een identified: e modified propo of development character of the modified propo indard prescribe he modified p te amenity for rcial space in te ural light and ve he modified pro- dual aspect rcial component	posal does not building desig	ensure the ith the future ercial centre. itent with the 2022. not provide ants of the solar access facilitate the gn for the	No
	maximu premise	•	n to the first floor	commercial	
5.1.5.2 – Dwelling mix		proposed to ch	nange from a rtment.	1 bedroom	No
	The modified dwelling types:	proposal prov	ides the follow	ving mix of	
		Required	Proposed	Complies	
	Studio 1 bedroom	5-20% 10-40%	nil 8.3% (1)	No No	
	1 bourconn	10 10 /0	0.070 (1)		I

					1
	2 bedroom	40-75%	75% (9)	Yes	
	3 bedroom	10-45%	16.7% (2)	yes	
5.1.5.3 -	apartments a apartments wh options provide choice in dwelli and markets.	nd increased ich in turn redu d within the dev ing types to me	the number of the number ces the diversit elopment, result et a range of de	2-bedrrom y in housing ing in poorer emographics	
Ceiling	against the rel	evant provisior	is under this P	Part and the	
heights	following matte	rs have been id	entified:		
	flexibility O43 The interior building C55: Th a minim floor lev minimur commer not cont	y of use. e modified propo spaces while form requireme the modified prop tum ceiling heig vel to finished m for ground fl rcial floors. The ribute to flexibil	oosal has not de ght measured fr ceiling level o oor and any ot proposed ceiling ity of use.	hieve quality he external emonstrated rom finished f 3.3 metre her retail or g heights do	
	•	evant controls	nodified propos and objectives		

Part 9 – Strategic Context

Control	Assessment	Compliance
Part 9.8 – Enmore North and Newtown Central	The property is located in the Enmore North and Newtown Central Planning Precinct (Precinct 8). The development is contrary to the desired future character statements of the area as follows:	No
(Precinct 8)	• (7) To maintain non-retail employment as part of any mixed use redevelopment of former industrial land and reflect the existing industrial streetscape character in the design	

5(d) The Likely Impacts

These matters have been considered as part of the assessment of the development application. As demonstrated within this report, it is considered that the proposed development will have significant adverse environmental, social or economic impacts upon the locality.

5(e) The suitability of the site for the development

As demonstrated within this report, it is considered that the modified proposal will have an adverse impact on the adjoining properties and is inconsistent with the zone, therefore it is considered that the site is unsuitable to accommodate the modified development.

5(f) Any submissions

The application was notified in accordance with the Community Engagement Framework for a period of 21 days to surrounding properties. Five submissions in opposition were received in response to the initial notification.

In addition, the proposal as revised was re-notified in the same manner as the original and in response one submission in opposition was received.

The following issues raised in submissions have been addressed in the body of this report:

- Lack of privacy treatments to windows and balconies facing Philip Lane
- Overlooking into 21 Philip Streets outdoor living area.
- Highlight windows do not provide enough privacy.
- Changes to 206, 207 and 305 bring internal areas of the apartment closer to 21 Philip which results in less separation and screening
- The proposal is not considered to be substantially the same as that which was originally approved.
- The modified development does not carry substantially the same environmental impacts and amenity impacts as the originally approved development with regard to traffic, parking, overshadowing and amenity impacts.
- Increase garage and waste collection which will exacerbate disturbance to residents backing onto Philip Lane
- The proposed amendments give rise to unacceptable loss of solar access to the principal private open space of no. 2B Gladstone Street
- The developer continues to ignore the fundamental intent of the zoning area.

In addition to the above issues, the submissions raised the following concerns which are discussed under the respective headings below:

Issue: Inadequate shadow diagrams

Comment: The shadow diagrams are considered sufficient to complete an assessment given the extent of works to the built form under this application.

Issue: Notification over the holiday period making it difficult for all residents and landlords to be aware of the application

Comment: These comments are noted, however the notification period over the holiday period is extended for this reason. Notwithstanding, any submissions received until determination are considered.

Issue: Lack of community engagement from developer

Comment: Whilst it is encouraged, there is no statutory requirement for applicants to engage with the local community.

Issue: No consideration given to the existence of home at 21 Philip Street which is less than 10m from the subject development.

Comment: It is understood from a site visit that 21 Philip Street has completed constructed.

Issue: Additional exceedance to the height of building elements **Comment:** The revised plans have deleted any further variation to the height of building standard.

Issue: Visual and acoustic privacy impacts from the two additional units 101 and 102 **Comment:** The revised plans have deleted the additional residential units from level one.

Issue: Increase in street traffic from the four additional residential units **Comment:** The revised plans have deleted the additional residential units from level one.

5(g) The Public Interest

The public interest is best served by the consistent application of the requirements of the relevant Environmental Planning Instruments, and by Council ensuring that any adverse effects on the surrounding area and the environment are appropriately managed.

As detailed within this report, given the several inconsistencies with relevant EPIs and the MDCP 2011, which results in adverse impacts on the surrounds, the proposal is not considered to be in the public interest.

6 Referrals

6(a) Internal

The application was referred to the following internal sections/officers and issues raised in those referrals have been discussed in section 5 above.

- Building Certification
- Environmental Health
- Waste Management
- Architect Excellence Panel
- Development Engineering

6(b) External

The application was referred to the following external bodies and issues raised in those referrals have been discussed in section 5 above.

• Sydney Trains

7. Section 7.11 Contributions

The carrying out of the modified development would result in an increased demand for public amenities and public services within the area. Revised Section 7.11 contributions would be payable for the proposal if approved.

8. Conclusion

The proposal as modified is not considered substantially the same development as the development for which consent was originally granted.

Notwithstanding, the modified proposal does not comply with the aims, objectives and design parameters contained in *Inner West Local Environmental Plan 2022* and Marrickville Development Control Plan 2011.

The application is considered unsupportable and in view of the circumstances, refusal of the application is recommended.

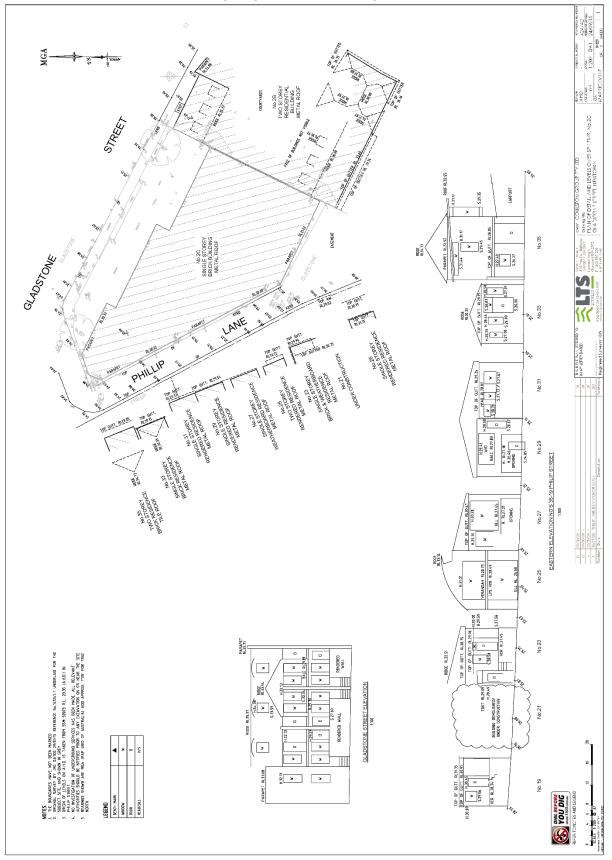
9. Recommendation

A. That the Inner West Local Planning Panel exercising the functions of the Council as the consent authority, pursuant to s4.55(2) of the *Environmental Planning and Assessment Act 1979,* refuse Application No. MOD/2022/0450 which seeks modifications including changes to basement, unit layouts, commercial floor areas, material finishes and detailing of services to roof at 2C Gladstone Street, Newtown for the following reasons:

Attachment A – Reasons for refusal

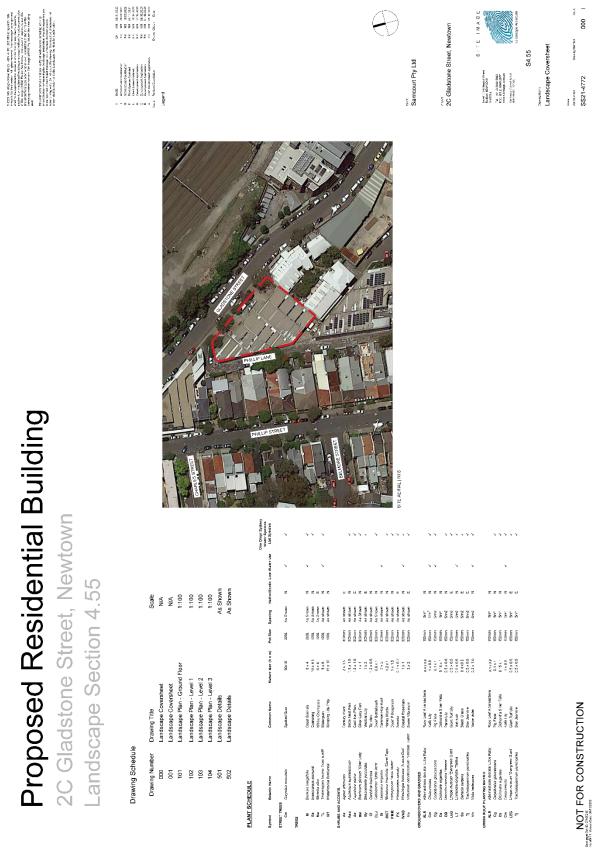
- 1. The proposed development has not satisfied Section 4.55(2)(a) of the *Environmental Planning and Assessment Act 1979*, in that the proposal is not substantially the same development as the development for which consent was originally granted.
- The proposal has not demonstrated compliance with the State Environmental Planning Policy – 65 (Design Quality of Residential Apartment Development) 2002 pursuant to Section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979:
 - a) Part 4C Ceiling heights, in that the ceiling heights to the commercial spaces provide insufficient natural ventilation and daylight access and limit the flexibility of building use over the life of the building in accordance with Objective 4C1 and 4C-3.
- 3. The proposed development is inconsistent and has not demonstrated compliance with the *Inner West Local Environmental Plan 2022*, pursuant to Section 4.15 (1)(a)(i) of the *Environmental Planning and Assessment Act 1979*:
 - a) Section 1.2 Aims of Plan, in that the modified development fails to protect and promote the use and development of land for arts and cultural activity, facilitate economic growth and employment opportunities within Inner West, and prevent adverse social, economic and environmental impacts, including cumulative impacts in accordance with (aa) (e) and (i).
 - b) Section 2.3 Zone E3 Productivity Support, as the modified development fails to demonstrate that it satisfies the objectives of the zone.
 - c) Section 4.4 Floor Space Ratio in that the modified development fails to satisfy the standard as it has not demonstrated consistency with the objectives of the E3 Zone and the objectives (a)(b) and (d) as:
 - i. The development does not provide an appropriate development density anticipated by the Local Environmental Plan.
 - ii. The development density does not reflect anticipated future development density of the locality.
- 4. The proposed development is inconsistent and has not demonstrated compliance with the Marrickville Development Control Plan 2011, pursuant to Section 4.15 (1)(a)(iii) of the *Environmental Planning and Assessment Act 1979*:
 - a) Part 5.1.3 Building Form, in that the proposed density and use is not compatible with the future desired character of the commercial centre and that the proposed depth of the building does not provide adequate amenity to the commercial spaces in accordance with O1, C1, O11, O12, C17.
 - b) Part 5.1.5 Building Use, in that the proposed dwelling mix does not provide a choice of dwelling types to meet a range of housing demographics in accordance with O37, 38, O39, and C55.
 - c) Part 5.1.5 Building Use, in that the proposed ceiling heights to the commercial floors do not promote high quality amenity or flexible uses in accordance with O37, 38, O39, O41, O42, O43, C54 and C55.
 - d) Part 9.8 Enmore North (Precinct 8), in that the proposal will be inconsistent with the desired future character of the Enmore North Precinct.
 - 5. The proposal is considered to result in adverse environmental impacts on the built environment pursuant to Section 4.15(1)(b) of the *Environmental Planning and Assessment Act 1979*.

- 6. The proposal is not considered suitable for the site in its current form pursuant to Section 4.15(1)(c) of the *Environmental Planning and Assessment Act 1979.*
- 7. The proposal is not considered to be in the public interest pursuant to Section 4.15(1)(e) of the *Environmental Planning and Assessment Act 1979.*



Attachment B – Plans of proposed development

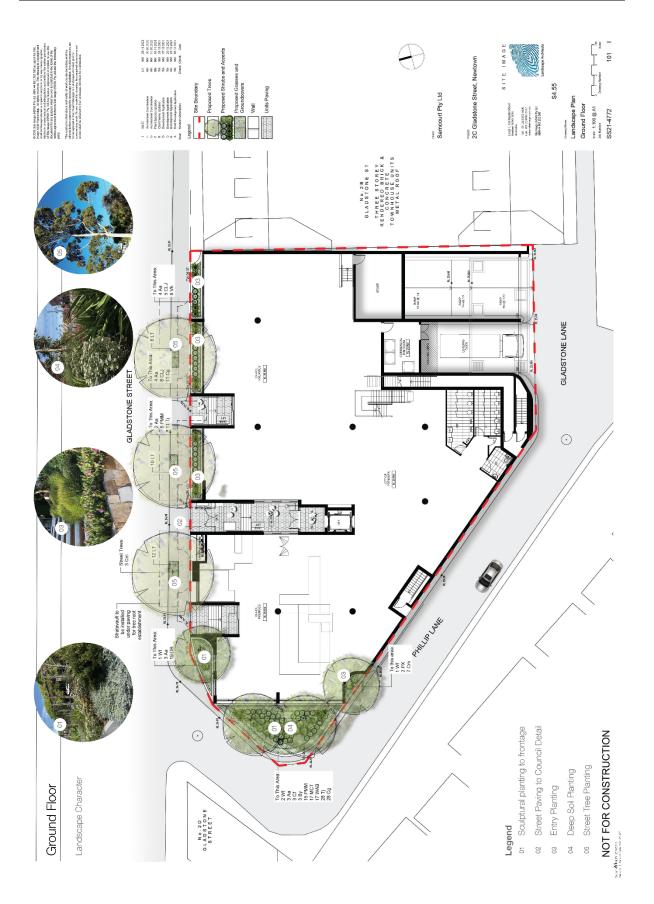
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Inner West Local Planning Panel

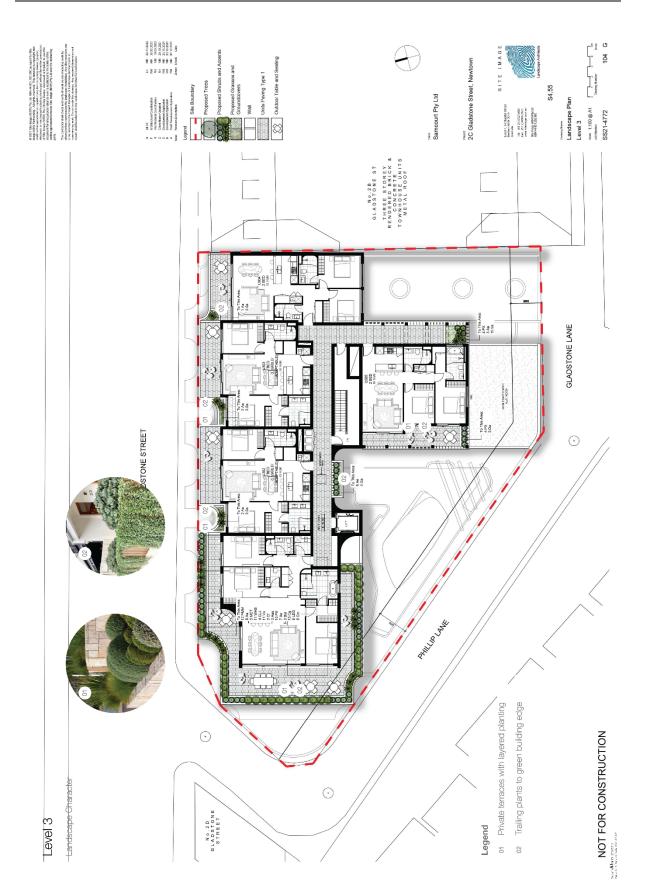


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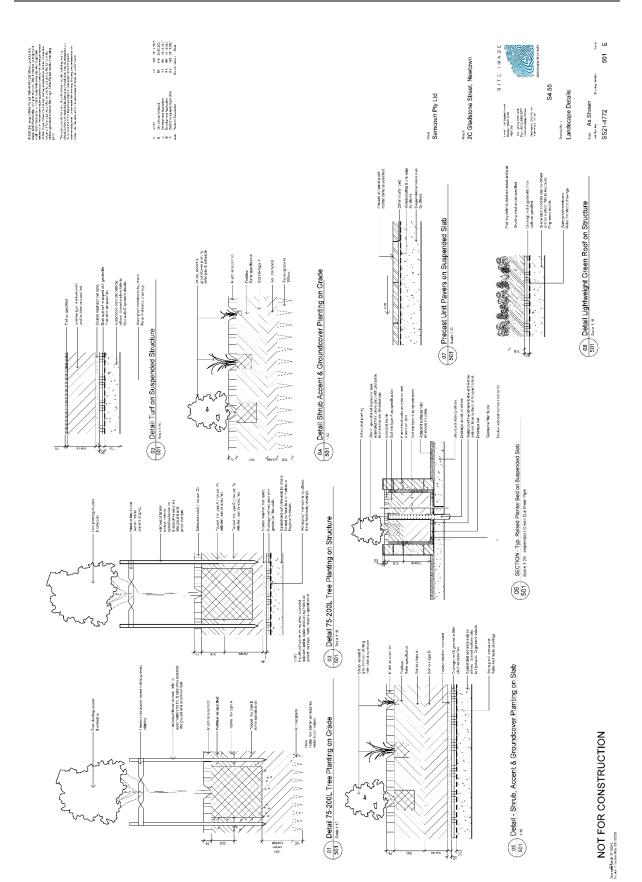
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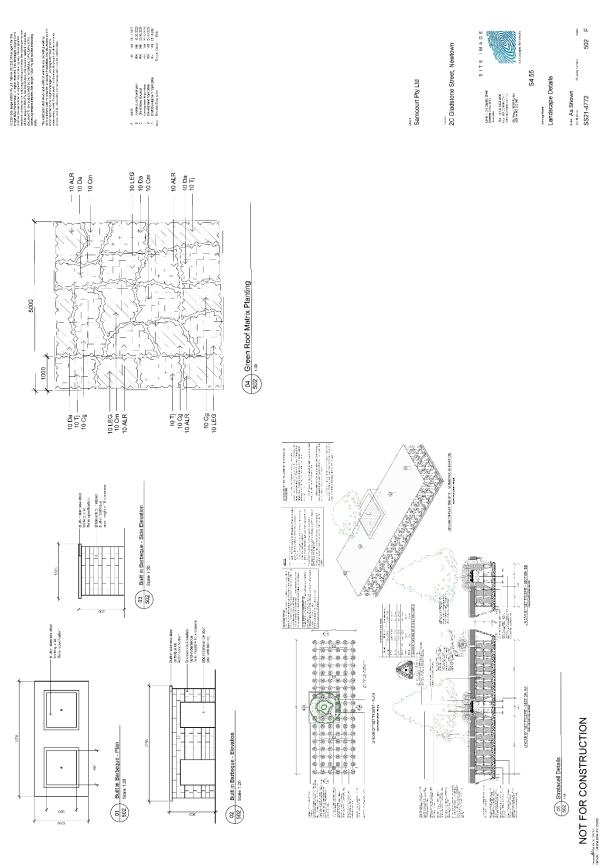


Inner West Local Planning Panel



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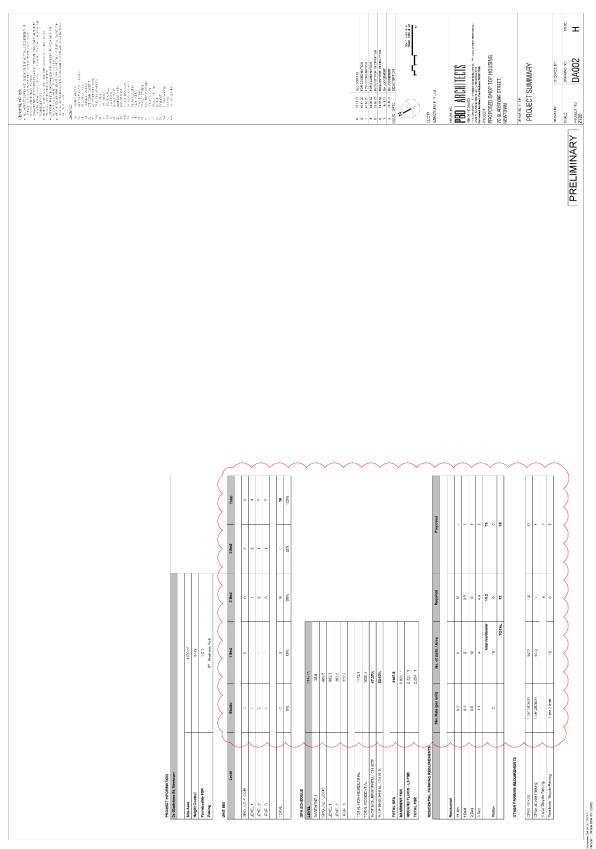


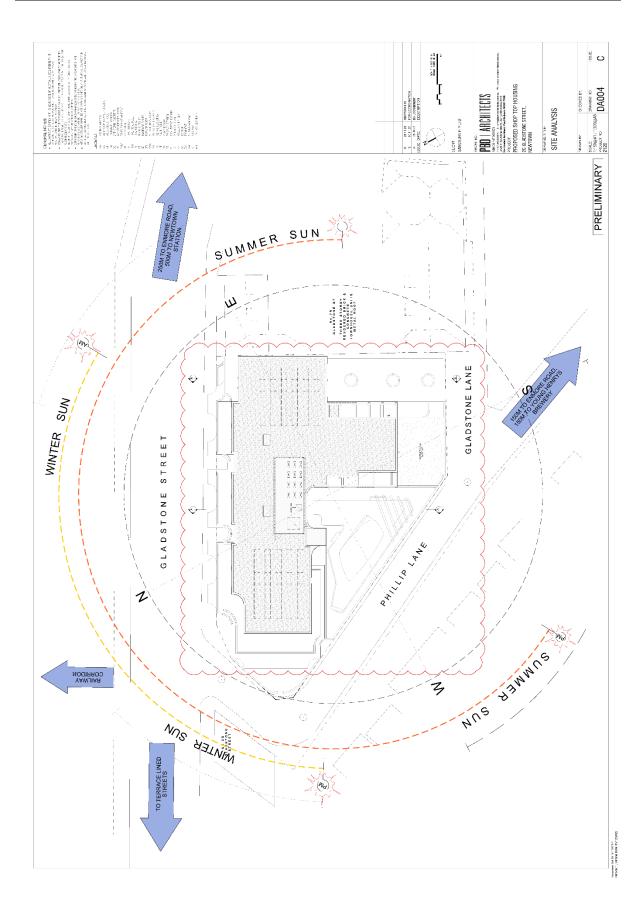


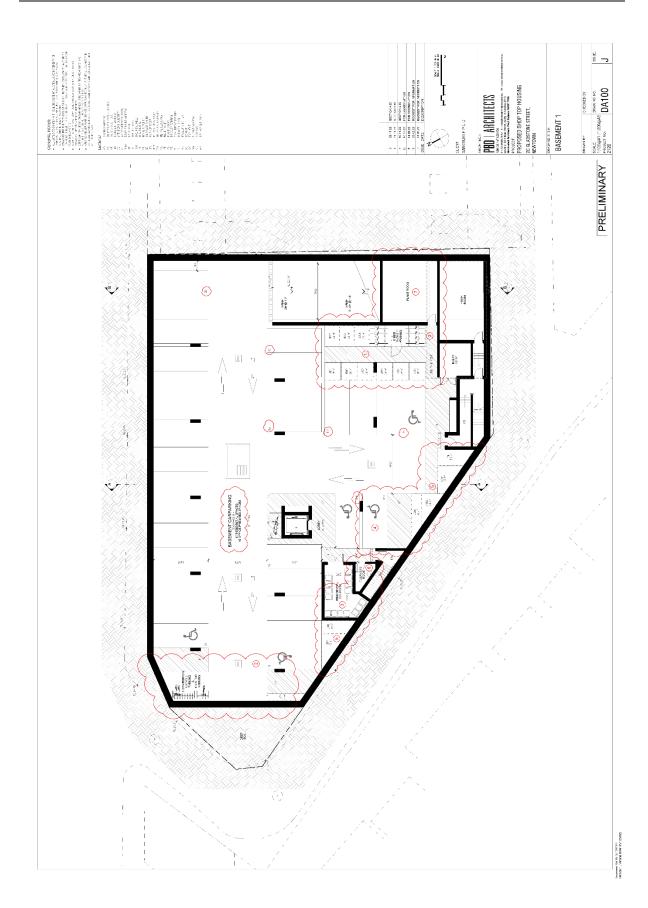
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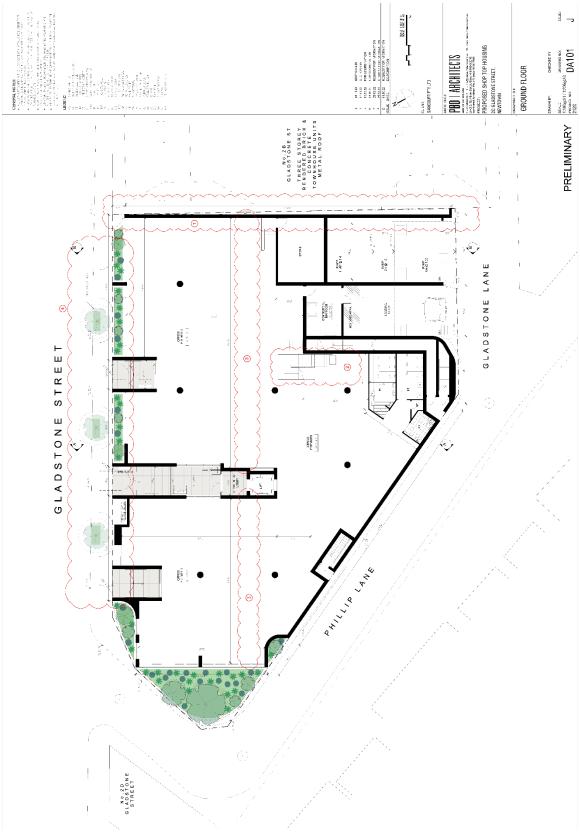
ITEM 6



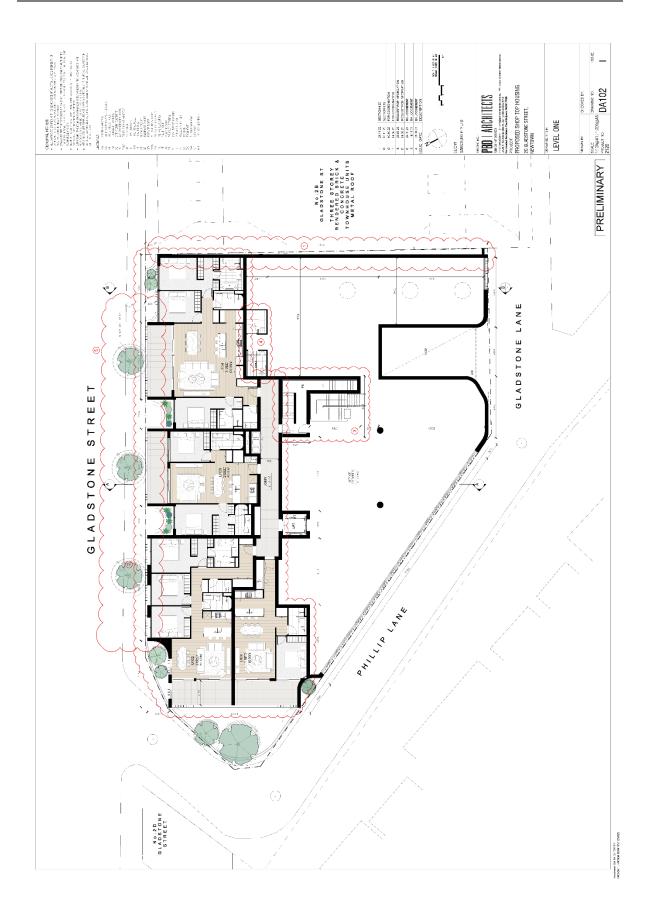






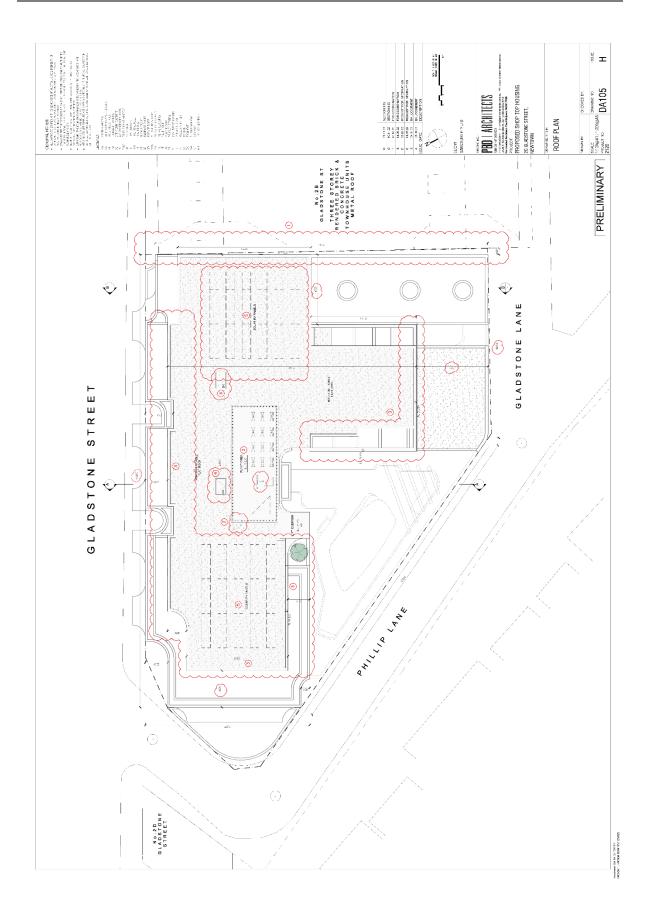


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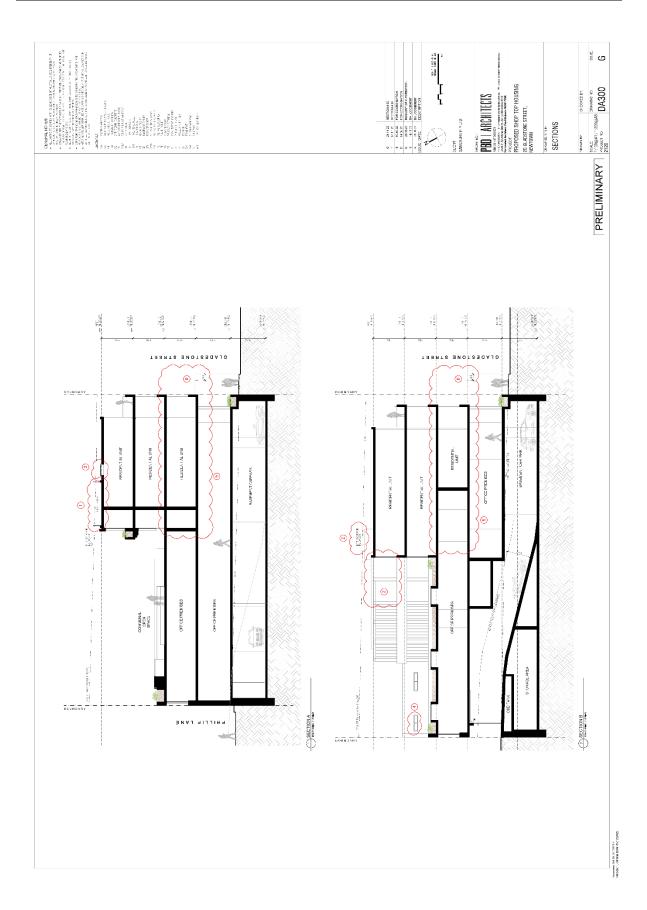
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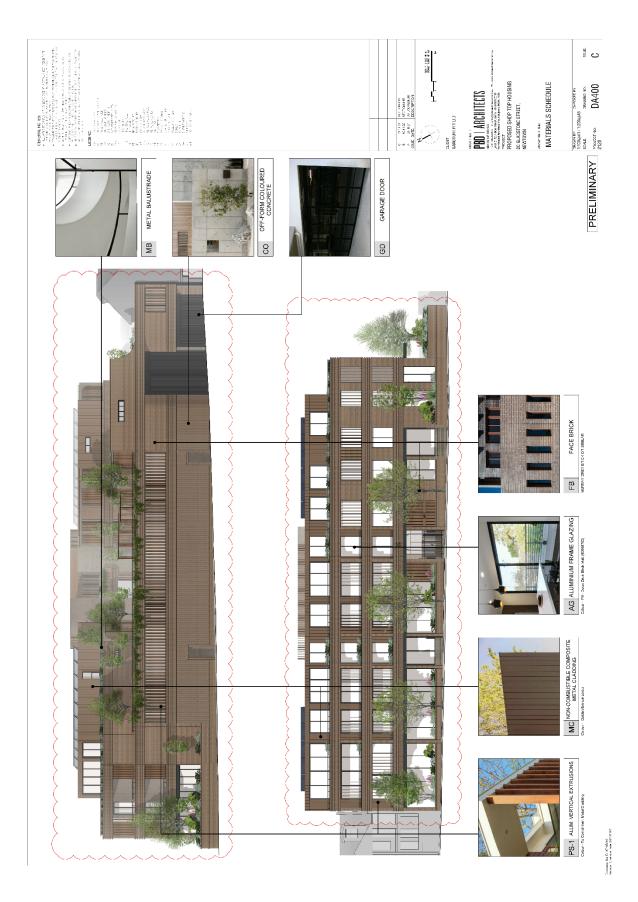


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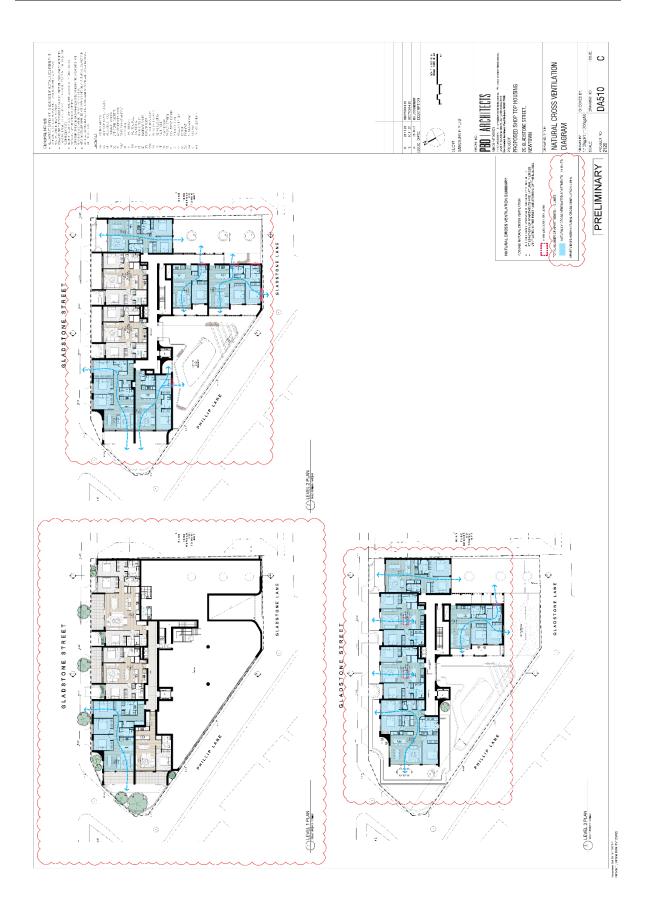


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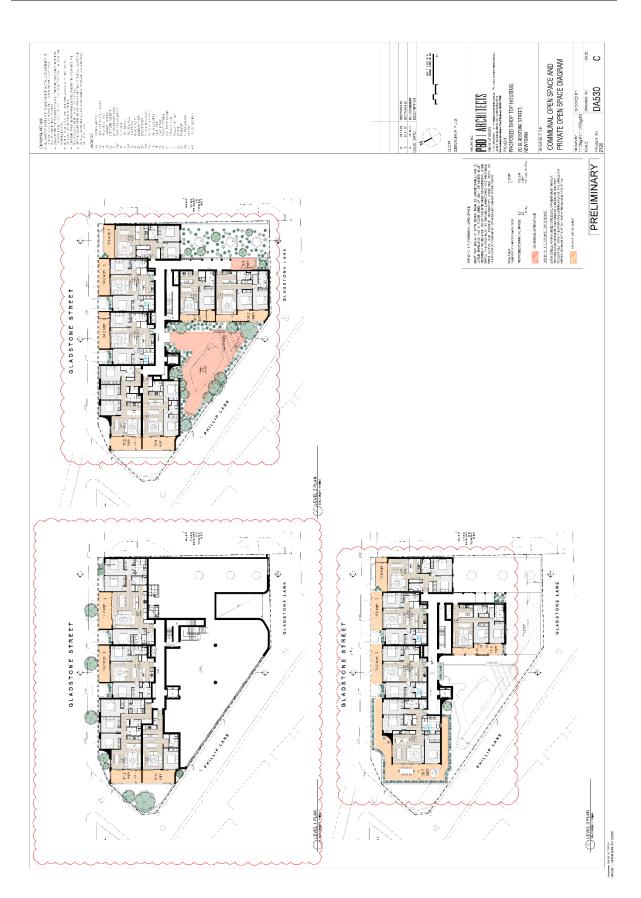




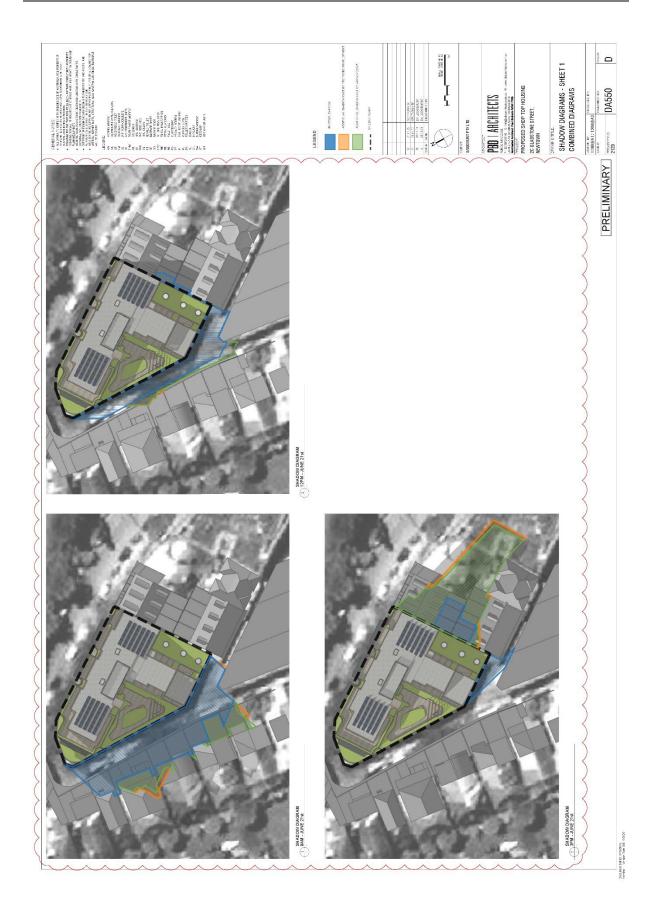


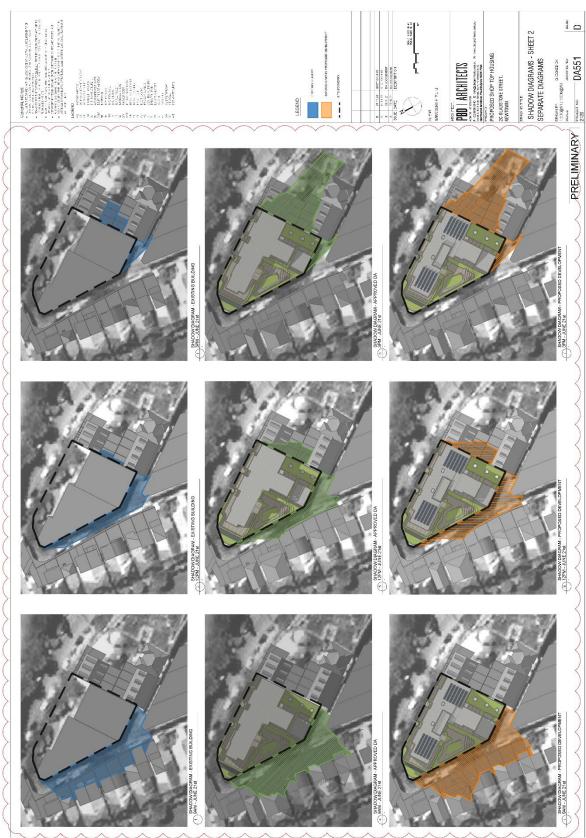
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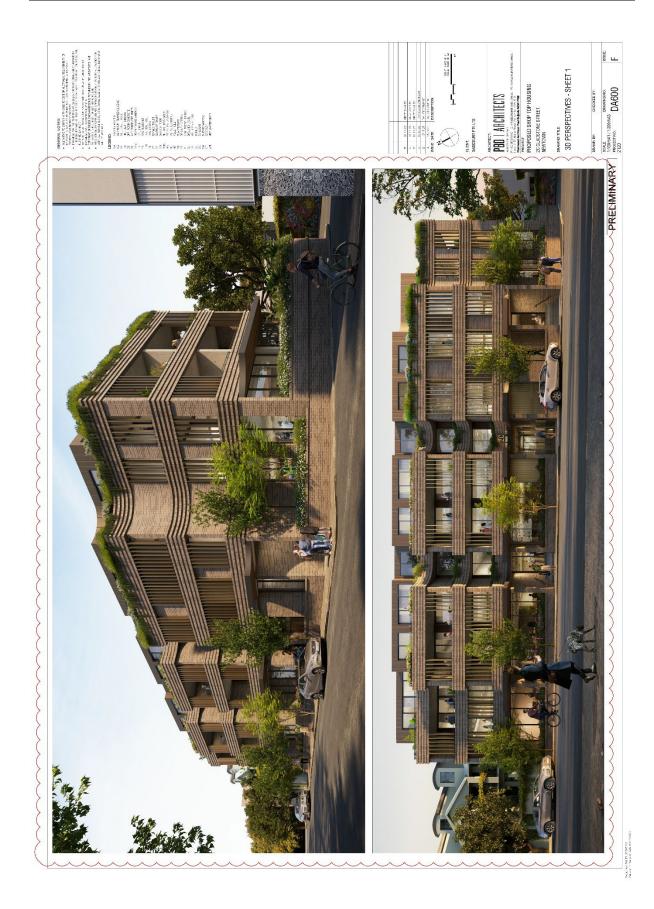






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ITEM 6



Architectural Excellence & Design Review Panel Meeting Minutes & Recommendations

Site Address:	2c Gladstone Street Newtown
Proposal:	Section 4.55(2) Modification of Development Consent DA/2021/1188, modifications include increase total number of residential units from 12 to 16, changes to basement, unit layouts, commercial floor areas, material finishes and detailing of services to roof
Application No.:	MOD/2022/0450
Meeting Date:	21 February 2023
Previous Meeting Dates:	25 January 2022
Panel Members:	Matthew Pullinger – chair; Dr Michael Zanardo; and Garth Paterson
Apologies:	-
Council staff:	Vishal Lakhia; Annalise Ifield; and Kaitlin Zieme
Guests:	-
Declarations of Interest:	None
Applicant or applicant's representatives to address the panel:	Paul Buljevic (PBD Architects) – Architect for the project

Background:

- 1. The Architectural Excellence & Design Review Panel reviewed the architectural drawings and landscape design drawings and discussed the proposed modification of an earlier approval with the applicant through an online conference.
- 2. The proposal was reviewed previously by the AEDRP in January 2022 and the comments were made available to this Panel.

Inner West AEDRP – Meeting Minutes & Recommendations

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- The Panel thanks the applicant for providing a well-coordinated architectural and landscape design set as part of this Modification Application.
- 4. During the pre-briefing, the Panel was informed of a IWLEP requirement for non-residential and residential floor space ratio distribution. The Panel understands a split of 60% non-residential and 40% residential floor space ratio is required. The Panel recommends the applicant consider statutory planning advice, and whether the modification remains 'substantially the same,' with Council's assessment officers.

Discussion & Recommendations:

- The Panel commends the overall architectural expression and well-planned internal apartment layouts considered within the proposal, and offers in principle design support for the proposed modification, subject to acceptable resolution of the following recommendations made in this report, as well as statutory planning matters.
- 2. The Panel notes that the new residential common corridor for 4 new apartments on Level 1 is internalised. Opportunities for the admission of natural light and ventilation into the common corridor needs to be considered to lift the amenity of this space.
- 3. The Panel recommends the use of clerestory windows perhaps in addition to skylights, rather than operable skylights alone to achieve natural cross ventilation to apartments.
- 4. The Panel discussed the apparent depth and limited access to natural light and ventilation within the Level 1 commercial space - this arises as a consequence of filling in an earlier mezzanine and void space. A suggested strategy is to introduce operable skylights to the Level 2 terrace for natural light and ventilation.
- 5. Further to this, the Panel encourages refinement in the relationship of the commercial use as it addresses Phillip Lane. A more developed interface between the lane and the interior space potentially involving a combination of planting, screening and operable glazing - would bring far greater amenity to the commercial space.
- Additionally, the Panel recommends the use of operable windows to the commercial spaces proposed on the ground floor addressing Gladstone Street to improve environmental performance, internal amenity and the capacity to activate the street.
- 7. The Panel suggests either a physical separation of residential and commercial uses with different circulation and lift systems to improve the amenity for the residents, or a further developed strategy to demonstrate that a single lift is adequate to serve all residential and non-residential uses efficiently.
- 8. The Panel encourages the addition of low level ground covers to the non-habitable rooftop surfaces, including addition of photovoltaic cells to minimise potential heat island effect.
- A reduction in the proposed height of the retaining wall around the deep soil area at the intersection of Gladstone and Phillips is recommended to improve street integration and amenity. A suggested strategy is to create stepped treatment to allow seating integrated with the wall structure.
- 10. Developed architectural documentation should include details of the proposed design intent of each primary facade type with 1:20 or 1:50 sections indicating materials, balustrade types and fixing, vertical screens, junctions, rainwater drainage including any downpipes, any A/C condenser unit enclosures and similar details, including any recessed slot areas in line with the Department of Planning and Environment Application requirements March 2022 1.2(k).
- 11. The public art strategy/contribution was not clearly articulated and in the Panel's opinion this important public realm contribution needs to be incorporated into the current DA package.

Conclusion:

With acceptable resolution of the recommendations made in this report, the Panel is of the view that the proposal is capable of delivering an acceptable level of design quality.

Inner West AEDRP – Meeting Minutes & Recommendations

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Attachment D – Conditions of Consent in the event of approval

Documents related to the consent

The development must be carried out in accordance with plans and documents listed below:

Plan, Revision	Plan Name	Date Issued	Prepared by
and Issue No.			
DA100 Issue E	Basement 1	25/03/2022	PBD Architects
KJ		09/06/2023	
DA101 Issue F	Ground Floor	28/03/2022	PBD Architects
J		21/11/2022	
DA102 Issue	Level One	25/03/2022	PBD Architects
€J		09/06/2023	
DA103 Issue	Level Two	25/03/2022	PBD Architects
ÐJ		09/06/2023	
DA104 Issue	Level Three	25/03/2022	PBD Architects
₽J		09/06/2023	
DA105 issue	Roof Plan	25/03/2022	PBD Architects
₽J		09/06/2023	
DA200 Issue	Elevations Sheet 1	25/03/2022	PBD Architects
BG		09/06/2023	
DA201 Issue	Elevations Sheet 2	25/03/2022	PBD Architects
BG		21/11/2022	
DA202 Issue	Elevations Sheet 3	25/03/2022	PBD Architects
BG		09/06/2023	
DA300 issue	Sections	25/03/2022	PBD Architects
C -H		09/06/2023	
DA400 issue D	Materials Schedule	09/06/2023	PBD Architects
Drawing No.	Landscape Coversheet	30/03/2022	Site Image
000 Issue H-/		28/11/2022	
Drawing No.	Plant Schedule	28/11/2022	Site Image
001 Issue A			
Drawing No.	Landscape Plan Ground	30/03/2022	Site Image
101 Issue H-/	Floor	28/11/2022	
Drawing No.	Landscape Plan Level 1	30/03/2022	Site Image
102 Issue F G		28/11/2022	
Drawing No.	Landscape Plan Level 2	30/03/2022	Site Image
103 Issue G -H		28/11/2022	
Drawing No.	Landscape Plan Level 3	30/03/2022	Site Image
104 Issue F G		28/11/2022	
Drawing No.	Landscape Details	29/10/2021	Site Image
501 Issue D - <i>E</i>		28/11/2022	

Drawing No.	Landscape Details	18/03/2021	Site Image
502 Issue E F		28/11/2022	

As amended by the conditions of consent.

(Amended – XX/XX/23 - MOD/2022/0450)

1. Section 7.11 (Former Section 94) Contribution

Prior to the issue of a Construction Certificate works written evidence must be provided to the Certifying Authority that a monetary contribution of **\$440,426.02 \$496,210.00** indexed in accordance with **Marrickville Section 94/94A Contributions Plan 2014**] *Inner West Local Infrastructure Contributions Plan 2023* ("CP") has been paid to the Council.

The above contribution is the contribution applicable as at **13 April 2022 13 October 2023**.

The indexation of the contribution rates occurs in the first week of the months of February, May, August and November each year, following the release of data from the Australian Bureau of Statistics.

The contribution payable has been calculated in accordance with the CP and relates to the following public amenities and/or services and in the following amounts:

Public Amenities Type:	Contribution \$	
Recreation Facilities	\$ 371,303.94	
	\$229,203.00	
Community Facilities	\$30,354.27 \$31,805.00	
Traffic Facilities	\$30,132.01 -\$174,047.00	
Drainage	\$51,517.00	
Plan Administration	\$8,635.80 _\$9,639.00	
TOTAL	\$440,426.02	
	\$496,210.00	

A copy of the CP can be inspected at any of the Inner West Council Services Centres or viewed online at: https://www.innerwest.nsw.gov.au/develop/planning-controls/section-94-contributions

Payment methods:

The required contribution must be paid either by BPAY (to a maximum of \$500,000); unendorsed bank cheque (from an Australian Bank only); EFTPOS (Debit only); credit card (Note: A 1% credit card transaction fee applies to all credit card transactions; cash (to a maximum of \$10,000). It should be noted that personal cheques or bank guarantees cannot be accepted for the payment of these contributions. Prior to payment contact Council's Planning Team to review charges to current indexed quarter, please allow a minimum of 2 business days for the invoice to be issued before payment can be accepted.

*NB A 0.75% credit card transaction fee applies to all credit card transactions.

At the time of payment, the contributions payable will be adjusted for inflation in accordance with indexation provisions in the Plan in the following manner:

Cpayment = Cconsent x (CPIpayment ÷ CPIconsent)

Where:

- Cpayment = is the contribution at time of payment
- Cconsent = is the contribution at the time of consent, as shown above
- CPIconsent = is the Consumer Price Index (All Groups Index) for Sydney at the date the contribution amount above was calculated being [insert CPI value] for the [insert latest quarter and year].
- CPIpayment = is the Consumer Price Index (All Groups Index) for Sydney published by the Australian Bureau of Statistics that applies at the time of payment

Note: The contribution payable will not be less than the contribution specified in this condition.

It is the professional responsibility of the principal certifying authority to ensure that the monetary contributions have been paid to Council in accordance with the above timeframes.

Council's Plan may be viewed at www.innerwest.nsw.gov.au or during normal business hours at any of Council's customer service centres.

Please contact any of Council's customer service centres at council@innerwest.nsw.gov.au or 9392 5000 to request an invoice confirming the indexed contribution amount payable. Please allow a minimum of 2 business days for the invoice to be issued.

(Amended – XX/XX/23 - MOD/2022/0450)

13. Residential Flat Buildings – Adaptable Dwellings

Prior to the issue of a Construction Certificate, the Certifying Authority, must be provided with plans that demonstrate **3**-**4** units are Adaptable units.

No works are to occur to the premises that would prevent the Adaptable units from being adapted for persons with a disability.

(Amended – XX/XX/23 - MOD/2022/0450)

16. Car Parking

The development must provide and maintain within the site:

- a. **3130** car parking spaces must be paved and line marked;
- b. **45** car parking spaces, for persons with a disability must be provided and marked as disabled car parking spaces
- c. 16 Bicycle storage capacity within the site;
- d. 1 Loading docks/bays.
- e. 2 motorcycle spaces.

(Amended – XX/XX/23 - MOD/2022/0450)

84. Acoustic Verification Report

Prior to the issue of an Occupation Certificate, the Principal Certifier must be provided with an acoustic report prepared by suitably qualified acoustic consultant, confirming that the development complies with the requirements of:

- a. The State Environmental Planning Policy (Infrastructure) 2007;
- b. The NSW Development near Rail Corridors and Busy Roads Interim Guideline;
- c. Australian Standard 2021-2000: *Acoustics Aircraft noise intrusion Building siting and construction*;
- d. Any relevant conditions of development consent; and
- e. All recommendations of the Noise and Vibration Impact Assessment prepared by Pulse White Noise Acoustics, reference 210380, dated 27 October 2021 11 November 2022.

(Amended – XX/XX/23 - MOD/2022/0450)